

PHILADELPHIA HOUSING AUTHORITY BOARD OF COMMISSIONERS MEETING MINUTES

Thursday, January 19, 2023 3 p.m.

The regularly scheduled meeting of the Philadelphia Housing Authority ("PHA") Board of Commissioners was conducted via a virtual platform, due to COVID-19 public health concerns and in accordance with PHA's By-Laws that provide for remote participation, while respecting the goals and requirements of the Sunshine Act. The protocols for public participation, including opportunities to submit written or verbal comments and questions, were posted on the PHA website as of April 8, 2020, with directions for real-time public audio access for this meeting provided thereafter, as well.

Chair Lynette Brown-Sow brought the meeting to order at approximately 3:05 p.m. and did a roll call to establish that there was a quorum. In addition to the Chair, the following Commissioners participated: Commissioners Callahan, Camarda, Coney, Mayo, Shahid, and Wise. The President & CEO ("CEO") and the General Counsel and Board Secretary, Laurence M. Redican, also participated. Commissioners Purnell and Wetzel did not participate.

The Chair requested a moment of silence, in preparation for the work to be done.

The CEO reviewed the public participation guidelines for the meeting and made the following announcements:

- 1) The HCV waitlist will be re-opening, for a two-week period starting Monday, January 23, 2023, for the first time in over twelve years. Applications may only be submitted online, support is available for the application process, and it was advised to be on the alert for scams in terms of getting any list preference for a price in the process (that is not real and not from PHA!).
- 2) On Monday, January 16th, PHA hosted several volunteer opportunities for the residents and employees. At the Lucien E. Blackwell Committee Parks & Rec, PHA hosted a Job Fair & Youth Activity Day at the Center. PHA also featured a MLK Senior Art & Craft Day Event at Mt Olivet for our seniors and, at our Spring Garden Community Center, volunteers had the opportunity to serve their community by painting the rec center.

Dinesh Indala then presented a number of Customer Service and Employee of the Month Awards, which went to: Juan Ward and Nathaniel Green for their great efforts in dealing with a gas line crisis at Harrison Plaza; Jodi Slaughter from Resident Programs and Partnerships, where she is the Social Work Manager and a much-valued employee; and Essie Cooper, from Maintenance, in recognition of appreciation from staff and resident clients, for exemplary care and effectiveness.

The Chair asked whether there were any changes to the minutes from the Board meeting minutes of December 15, 2022. Hearing none, the minutes were approved.

Two (2) resolutions were presented, reviewed, and unanimously approved, by roll call.

Resolution No. 12258, attached in Appendix 1, was presented by Jennifer Ragen, Director of Policy, to

approve amendments, described in the attachment summary to the resolution, to both the Admissions and Continued Occupancy Policy ("ACOP") for public housing and the Administrative Plan ("Admin Plan") for the Housing Choice Voucher Program. Commissioner Camarda, as a member of the Policy & Planning Committee that had reviewed the resolution prior to its being presented to the Board, moved for its adoption. Following a second, Commissioner Camarda noted that the committee met, reviewed and recommended the resolution for approval. It was stated that no public comment was received for this resolution or for the following one. Following discussion relating to the significant resident engagement for this project, the motion was unanimously approved, by roll call.

Resolution No. 12259, attached in Appendix 1, was presented by Nicholas Dema, Executive Vice President - Planning & Development, for authorization for PHA to execute a Redevelopment Agreement for West Park Apartments with the joint venture of L+M Development Partners LLC & MSquared, along with providing a predevelopment loan, in an amount not to exceed five-million (\$5,000,000.00) dollars. This resolution was also reviewed by the Policy & Planning Committee and Commissioner Camarda moved for its adoption. Following a second and discussion, it was unanimously approved, by roll call.

No comments were received for the public comment period.

There being no further business, the Chair thanked the staff for its hard work; noted the significance of reopening the HCV waitlist; congratulated PHA on its work in 2022, including the tremendous amount of capital projects; and stated that the next meeting will be February 16, 2023.

The meeting was then adjourned at approximately 3:35 p.m.

Respectfully submitted,

Laurence M. Redican General Counsel

Philadelphia Housing Authority

APPENDIX 1

THE PHILADELPHIA HOUSING AUTHORITY AGENDA FOR THE MEETING OF THE BOARD OF COMMISSIONERS 2013 RIDGE AVE. PHILADELPHIA, PA 19121 THURSDAY, JANUARY 19, 2023, at 3 p.m.

- A. Call to Order Lynette Brown-Sow, Chair of the Board of Commissioners
- B. Remarks Kelvin A. Jeremiah, President & CEO
- C. Approval of Minutes of the Board Meeting held December 15, 2022, as distributed.
- D. New Business
 - 1. RESOLUTION APPROVING AMENDMENTS TO THE PHILADELPHIA HOUSING AUTHORITY'S PUBLIC HOUSING ADMISSIONS AND CONTINUED OCCUPANCY POLICY AND THE HOUSING CHOICE VOUCHER ADMINISTRATIVE PLAN

Jennifer Ragen

2. RESOLUTION AUTHORIZING THE PHILADELPHIA HOUSING AUTHORITY TO TAKE CERTAIN ACTIONS IN CONNECTION WITH THE REDEVELOPMENT OF WEST PARK APARTMENTS

Nicholas Dema

E. Public Comment Period

RESOLUTION NO. 12258

RESOLUTION APPROVING AMENDMENTS TO THE PHILADELPHIA HOUSING AUTHORITY'S PUBLIC HOUSING ADMISSIONS AND CONTINUED OCCUPANCY POLICY AND THE HOUSING CHOICE VOUCHER ADMINISTRATIVE PLAN

WHEREAS, the Philadelphia Housing Authority ("PHA") has adopted the Admissions and Continued Occupancy Policy ("ACOP") applicable to the Public Housing program, most recently amended with an effective date of July 1, 2022, that provides for PHA to update the ACOP to reflect changes in law or regulations, Moving to Work ("MTW") initiatives, PHA operations, or when needed to ensure staff consistency in operation; and

WHEREAS, PHA has an Administrative Plan applicable to the Housing Choice Voucher Program ("Admin Plan"), most recently amended with an effective date of January 1, 2022, that provides for PHA to update the Admin Plan to reflect changes in law or regulations, MTW initiatives, PHA operations, or when needed to ensure staff consistency in operation; and

WHEREAS, PHA has determined that the proposed amendments to the ACOP and the Admin Plan, as substantially reflected on the Summary Sheet attached to this Resolution and as distributed to the Board of Commissioners, are necessary and appropriate to promote efficient program administration, conform to legislative and regulatory requirements, MTW initiatives, or the necessity for staff consistency in operation; and

WHEREAS, PHA provided opportunities for public comment on the proposed amendments, including publishing a notice, posting the changes on PHA's website and soliciting public comments from November 9, 2022 through December 22, 2022, as well as holding a public hearing on the proposed amendments on November 14, 2022, and making a presentation to resident leadership on November 9, 2022;

BE IT RESOLVED, that the PHA Board of Commissioners hereby approves the changes to the ACOP and Admin Plan, as substantially reflected on the Summary Sheet attached to this Resolution, to be effective as of 12:01 a.m. on January 19, 2023.

1957 6 2 1957 7 6 APPROVED BY THE BOARD ON 1/19/2023

ATTACHMENT TO RESOLUTION FOR ACOP AND ADMIN PLAN CHANGES

Summary of Proposed Changes to the HCV Administrative Plan

No.	Chapter Name Subject Area	Summary of Change	Proposed Admin Plan
1.	1.3 Overview & Purpose of the Plan	Updated description of PHA	Updated the following language: The Philadelphia Housing Authority (PHA) is a Commonwealth agency created under the Pennsylvania Housing Authorities Law that administers the HCV program in conformance with all applicable federal, State and local regulatory requirements.
2.	1.6 Regulatory & Statutory Waivers during Emergencies	 Removed reference to Appendices with authorized MTW and CARES Act emergency waivers, which are no longer in effect 	 Added language that information on previously approved emergency waivers can be found in prior Administrative Plans. Removed appendices L and M, which are no longer applicable.
3.	4.5 Income Eligibility	 Not currently in Plan 	 Added to the list of income eligible families: A low income family who meets the eligibility criteria for the Second Chance program
4.	5.2 Applying for Assistance	 Updated language regarding notice to applicants 	 Added language to indicate that PHA will provide notice if they plan to limit the number of applicants who will be added to the waiting list
5.	5.4 Placement on the Waiting List	Removed and updated language regarding methods for opening and placing applicants on waiting list	 Added the following language: PHA may open the waiting list for a defined application period or keep the waiting list open continuously. If the waiting list is opened for a defined application period, PHA may use a lottery or other random choice technique to select which applicants will be placed on the waiting list and the order of their placement. In such case, PHA may limit the number of applicants who will be placed on the waiting list in order to avoid an unreasonably long wait for housing while also ensuring that there are a sufficient number of applicants for a PHA determined period of time. PHA will inform all applicants selected through the lottery that they have been placed on the waiting list. PHA will inform all applicants who were not selected in the lottery that they have not been placed on the waiting list. If applications received are to be subject to a lottery, the randomly generated order of the waiting list determined by the lottery process will be recorded and utilized to establish placement on the waiting list in lieu of date and time of application.

No.	Chapter Name Subject Area	Summary of Change	Proposed Admin Plan
6.	5.5 Local Preference(s)	Not currently in the Plan	Added the following language: PHA will offer a local preference to applicants who reside in the city of Philadelphia. In addition to families residing in Philadelphia, PHA will also offer the local preference to applicants who are working or have been notified that they are hired to work in the city of Philadelphia.
		 PHA will comply with all requirements set forth in the regulations at 24 CFR 982.297(b). Accordingly, the local preference will not have the purpose or effect of delaying or otherwise denying admission to the program based on the race, color, ethnic origin, gender, religion, disability, or age of any member of an applicant family. 	
			 Once a voucher is available to be issued to the applicant, PHA will verify the local preference for applicants who live and/or work in the city of Philadelphia during initial eligibility screening. If the applicant does not qualify for the local preference at this time, PHA will remove the preference from their application, return the applicant to the waiting list, and re-determine the applicant's waiting list position.
7.	5.6 Organization of the Waiting List and various sections of the Admin Plan	Revised references to method which applicants are placed on the waiting list	Revised language in Chapter 5 and other various chapters to indicate that PHA will record the waiting list position of each applicant and select applicants based on their waiting list position
8.	8.7 Guaranteed Income Exclusion	Not currently in the Plan	 Added the following income exclusion to the MTW Plan and Admin Plan: PHA will exclude 100% of income that a family receives from a guaranteed income program intended to support financial stability. Only guaranteed income programs reviewed and approved by PHA will be eligible for this exclusion.
9.	10.3 General Verification Requirements	 Removed prior policy language which now conflicts with updated MTW verification policies 	Language regarding the age of verification documents and requirements related to original documents were removed consistent with changes in subsequent sections of this chapter
10.	10.4 Age of Verification Documents	Not currently in Plan	 Revised language regarding the age of verification documents to allow PHA to accept documents dated within 180 days.
11.	10.5 Substantial	• PHA currently uses \$2,400 as the	• PHA will use \$5,000 as the threshold for a substantial difference. If the difference between verification sources is

No.	Chapter Name Subject Area	Summary of Change	Proposed Admin Plan
	Difference	threshold for a substantial difference between verification sources	\$5,000 or more, PHA will conduct further review of the verification of income/expense.
12.	10.8 Hierarchy of Verification	 Revised to reflect proposed MTW hierarchy 	 Revised verification hierarchy to streamline verification process.
13.	16.5 Notification of and Participation in Regular Recertification Process	 Removed procedural elements that are included in PHA's Resource Guide 	Removed notification requirements that are procedural in nature and referenced the PHA's adherence to its procedures on Reexamination Compliance procedures
14.	16.13 Interim Recertification	 Removed requirement to complete ACO in order to request interim recertification 	Removed reference to completion of an Application for Continued Occupancy (ACO) during an interim recertification.
15.	22.2 to 22.5 Special Housing Types	Not currently included in the Plan	 Added policies on special housing types to identify differences between regular HCV policies: Single Room Occupancy Shared Housing
16.	23.15 Foster Youth to Independence Program (FYI)	Not currently in Plan	 Added policies on the FYI program which are consistent with the requirements in PIH 2021-26 and PHA's MOU with the Philadelphia Department of Human Services.
17.	23.6 VASH Program	 Not currently in Plan 	Added language to indicate that the VASH program is not subject to HCV income targeting requirements
18.	27.1 Overview	Not currently in Plan	Included an overview of the MTW Opening Doors to Affordable Homeownership Program (ODAHP)
19.	28.1 – 28.16 Family Self- Sufficiency	 Updated the existing policies 	Updated the existing policies to reflect PHA's new FSS Action Plan and final rule requirements.
20.	28.9.1 Contract Term and Extensions	 Left existing plan contract expiration as is and did not adopt HUD final rule change 	 The Contract of Participation, under MTW, will expire five years from the effective date. Through the MTW Plan, PHA waives the HUD final rule requirement that the end date to be five years from the first reexamination following the execution of the CoP.
21.	28.13 Escrow Accounts	Not currently in Plan	 Added new MTW proposed policy of establishing a system of escrow credits based upon a tiered table of income ranges and related escrow. Added new MTW proposed incentive payments to encourage attainment of established goals. Removed references to escrow calculations based on

No.	Chapter Name Subject Area	Summary of Change	Proposed Admin Plan
			increases in earned income.
22.	28.13.5 Interim Disbursements	Not currently in Plan	 Added policy whereby interim disbursements will be allowed twice in a six month period and cannot exceed 30% of the escrow account's balance.
	Appendix L: MTW Emergency Waivers	 Removed description of waivers no longer in effect 	Removed list of MTW waivers that expired at the end of local state of emergency.
	Appendix M: CARES Act Emergency Waivers	 Removed description of waivers no longer in effect 	 Removed list of CARES Act waivers that expired on December 31, 2021.

Summary of Proposed Changes to the Public Housing Admissions & Continued Occupancy Policy (ACOP)

No.	Chapter Name Subject Area	Summary of Change	Proposed ACOP
1.	1.3 Overview & Purpose of the Plan	Updated description of PHA	Updated the following language: The Philadelphia Housing Authority (PHA) is a Commonwealth agency created under the Pennsylvania Housing Authorities Law that administers the Public Housing program in conformance with all applicable federal, State and local regulatory requirements.
2.	1.7 Regulatory & Statutory Waivers during Emergencies	 Removed reference to removed appendices 	 Added language that information on previously approved emergency waivers can be found in prior Administrative Plans. Removed reference to Appendix H: MTW Emergency Waivers and Appendix I: CARES Act Waivers, which are no longer applicable.
3.	5.5 Organization of the Waiting List(s)	Added reference to waiting list preferences	 The section was updated to indicate that an applicant's qualification for waiting list preference will also be used to place them on the waiting list.
4.	5.6 Opening a Waiting List	 Revised language related to re-opening the waiting list for select applicants 	 The section was updated to indicate that PHA may reopen a waiting list to families who qualify for a preference. PHA will include this information in any public notice provided for a waiting list re-opening.
5.	5.20 Preferences	Revised and updated language to discuss the establishment of a new working preference for admission to scattered sites	 Replaced previous language with the following: PHA will establish a preference that incorporates employment, educational, and/or job training requirements as a condition of continued occupancy in Public Housing scattered sites units. Applicant and transferring resident families who include at least one adult family member who is working at least 20 hours a week and/or engaged in job training or education programs will be eligible for an admissions preference for scattered sites units. Additionally, elderly or disabled families who apply or request to transfer to scattered sites will also be eligible for the admissions preference. PHA will verify the preference at the time of initial eligibility screening. Upon admission, all non-exempt adult family members (defined in Appendix I: Work Requirement Policy) must agree to remain employed or engaged in job training or educational activities as a condition of continued occupancy.
5.	8.6 Guaranteed Income Exclusion	Not currently in the ACOP	Added the following income exclusion to the MTW ACOP and Admin Plan: PHA will exclude 100% of income that a family

No.	Chapter Name Subject Area	Summary of Change	Proposed ACOP
			receives from a guaranteed income program intended to support financial stability. Only guaranteed income programs reviewed and approved by PHA will be eligible for this exclusion.
7.	9.4 Total Tenant Payment: Over Income Families	Updated language to reflect HUD required changes on rent for over-income families	 From April 1, 2020 through December 31, 2021, PHA adopted the CARES Act provision that waived the requirement to charge an alternative rent to families whose income exceed the program maximum income level for two years. Beginning January 1, 2022, any family whose adjusted income exceeds 120% of the area median income for two consecutive years will be treated as a public housing family and will be offered the option of paying an income-based rent or PHA's ceiling rent at their next annual reexamination. The ceiling rent to be applied is for the unit size occupied by the family. Once the final HOTMA rule implementing section 16(a)(5)(A)(i) alternative rent options takes legal effect, all over-income families who have exceeded the over-income limit for at least two consecutive years will be either terminated or charged an alternative rent in accordance with HUD requirements.
3.	10.3 General Verification Requirements	 Removed prior policy language which now conflicts with updated MTW verification policies 	Language regarding the age of verification documents and requirements related to original documents were removed consistent with changes in subsequent sections of this chapter
9.	10.4 Age of Verification Documents	 Section not currently in ACOP 	 Revised language regarding the age of verification documents to allow PHA to accept documents dated within 180 days.
10.	10.5 Substantial Difference	 PHA currently uses \$2,400 as the threshold for a substantial difference between verification sources 	 PHA will use \$5,000 as the threshold for a substantial difference. If the difference between verification sources is \$5,000 or more, PHA will conduct further review of the verification of income/expense.
11.	10.8 Hierarchy of Verification	 Revised to reflect proposed MTW hierarchy 	Revised verification hierarchy to streamline verification process.
12.	12.3 Over Income Families	• Updated language to reflect HUD required changes on rent for over-income families	• Under the Housing Opportunity Through Modernization Act (HOTMA) of 2016, over-income is defined as a family with adjusted income which exceeds 120% of area median income (AMI). After a family's adjusted income has exceeded 120% of AMI for two consecutive years, HOTMA requires that the family be terminated or charged an alternative rent. On January 28, 2022, HUD indicated its intention to publish a final rule and establish regulations related to charging over-income families an alternative rent after two consecutive years.

No.	Chapter Name Subject Area	Summary of Change	Proposed ACOP
			 From April 1, 2020 through December 31, 2021, PHA adopted the CARES Act provision which waived the requirement to charge an alternative rent to families whose income exceed the program maximum income level for two years. Beginning January 1, 2022, any family whose adjusted income exceeds 120% of the area median income for two consecutive years will be treated as a public housing family and will be offered the option of paying an income-based rent or PHA's ceiling rent at their next annual reexamination. The ceiling rent to be applied is for the unit size occupied by the family. Once the final HOTMA rule implementing section 16(a)(5)(A)(i) alternative rent options takes legal effect, all over-income families who have exceeded the over-income limit for at least two consecutive years will be either terminated or charged an alternative rent in accordance with HUD requirements.
13.	12.12 Compliance with Work Requirement	Not currently in ACOP	 Added the following language: Upon admission, applicant families who received an admissions preference for working, job training, and education for scattered sites units must agree to comply with the work requirement and remain employed or engaged in job training or educational activities as a condition of continued occupancy. PHA will determine compliance the work requirement at the time of regular recertification. See Appendix I: Work Requirement Policy for policies governing applicability, compliance, and exemptions to the work requirement.
14.	15.14 Transfer Waiting Lists	 Updated and expanded language on transfer waiting lists by transfer request type 	 Replaced existing language with the following: A central Transfer Waiting List is administered by the Admissions Department. All approved transfer requests described in 15.2 Types of Transfers will be added to the central Transfer Waiting List. Operations staff submit requests for mandatory transfers (listed in 15.3 Mandatory Transfers) including necessary documentation, to the Admissions Department. Residents submit requests for tenant-initiated transfers (listed in 15.4 Tenant-Initiated Transfers). Transfers are sorted by transfer type by the Admissions staff according to the priority order. Within each category, transfer applications will be sorted by the date the completed file (including any verification needed) is received from the Asset Manager.
			As described in 15.21 Tenant Voluntary Transfers to

No.	Chapter Name Subject Area	Summary of Change	Proposed ACOP
			Another PHA Site, residents who wish to move to another PHA site voluntarily will be added to the selected site's site-based waiting list (SBWL) and will be subject to preference and selection policies in CHAPTER 5: APPLICATIONS, WAITING LIST AND TENANT SELECTION. Tenant voluntary transfers do not include transfer types described in 15.2 Types of Transfers; these transfer types will be added to the central Transfer Waiting List.
15.	18.1 Overview	Not currently in ACOP	Included an overview of the MTW Opening Doors to Affordable Homeownership Program (ODAHP)
16.	22.1 – 28.15Family Self-Sufficiency	 Updated the existing policies 	 Updated the existing policies to reflect PHA's new FSS Action Plan and final rule requirements.
17.	22.9 FSS Contract of Participation	 Left existing plan contract expiration as is and did not adopt HUD final rule change 	 The Contract of Participation, under MTW, will expire five years from the effective date. Through the MTW Plan, PHA waives the HUD final rule requirement that the end date to be five years from the first reexamination following the execution of the CoP.
18.	22.13 Escrow Accounts	Not currently in ACOP	 Added new MTW proposed policy of establishing a system of escrow credits based upon a tiered table of income ranges and related escrow. Added new MTW proposed incentive payments to encourage attainment of established goals. Removed references to escrow calculations based on increases in earned income.
19.	28.13.5 Interim Disbursements	Not currently in ACOP	 Added policy whereby interim disbursements will be allowed twice in a six month period and cannot exceed 30% of the escrow account's balance.
20.	Appendix H: MTW Waivers	 Removed appendix related to policies that are no longer in effect 	Removed list of MTW waivers that expired at the end of local state of emergency.
21.	Appendix I: CARES Act Waivers	 Removed appendix related to policies that are no longer in effect 	 Removed list of CARES Act waivers that expired on December 31, 2021.
22.	Appendix I: Work Requirement Policy* * Please note that appendices were re- ordered after the existing Appendix H: MTW Waivers and Appendix I: CARES Act Waivers were removed.	Added appendix to describe new continued occupancy policy	 Added appendix to provide an overview of the work requirement for families who are newly admitted or transfer to Public Housing scattered site units. Elderly and disabled families, as well as current resident families, will not be subject to the work requirement described in this appendix. Appendix also includes a description of the applicability, exemptions, compliance, and hardship policies related to the work requirement.

RESOLUTION NO. 12259

RESOLUTION AUTHORIZING THE PHILADELPHIA HOUSING AUTHORITY TO TAKE CERTAIN ACTIONS IN CONNECTION WITH THE REDEVELOPMENT OF WEST PARK APARTMENTS

WHEREAS, the Philadelphia Housing Authority ("PHA") desires to complete a master redevelopment of West Park Apartments ("Campus"); and

WHEREAS, the Philadelphia Housing Authority ("PHA") through a solicitation preliminarily selected a joint venture of L+M Development Partners LLC & MSquared ("Developer") as its development partner for the redevelopment of the Campus; and

WHEREAS, the selection enabled PHA and the Developer to negotiate a preliminary master development plan ("Plan") for the Campus; and

WHEREAS, the Plan proposes the following:

- Renovate the three existing towers
- New construction of townhouse units and mid-rise buildings
- 1,000 rental units distributed as follows:
 - 327 Replacement Units for relocated West Park residents (including a dedicated senior preference building) that will be under a 20-year Project Based contract through the Rental Assistance Demonstration Program ("RAD")
 - 2. 254 Affordable units
 - 3. 419 Market Rate units
- Approximately 10,0000 SF of commercial space
- Create a Market Street gateway into the site and better circulation throughout the site with new streets

WHEREAS, PHA seeks to enter into a Redevelopment Agreement ("Agreement") with the Developer to implement the Plan for the Campus; and

WHEREAS, PHA and the Developer have negotiated a term sheet outlining roles and responsibilities along with key financial terms that will be incorporated into the Agreement and wish to proceed thereunder;

BE IT RESOLVED, the Board of Commissioners hereby authorizes PHA's President & CEO and/or his authorized designee(s) to negotiate and execute a Redevelopment Agreement with the Developer and a predevelopment loan, on a revolving basis, in an amount not to exceed five-million dollars.

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AFTORNEY F